

Fachverband für Soziale Arbeit, Strafrecht und Kriminalpolitik

Transition Management in Germany best practice and problem areas

World Congress on Probation

London 10.10.2013

Peter Reckling

DBH-Association for Social Work, Criminal Justice and Criminal Policy

former name:

Fachverband

Kriminalpolitik

für Soziale Arbeit, Strafrecht und

DBH = **D**eutsche **B**ewährungshilfe (starting 1951) today = association: sponsord by the Federal Ministry of Justice; membership of ~10.000 persons working in the field of socialwork with offenders; cooperative members; developement of projects; trainings and educational for workers in social work with offenders; victim-offender service bureau; events; statements; bringing the different (16) Länder in Germany to a competition in best practice

In Germany the professionals from the probation-services (including state probation and the independent offenders assistance institutions), youth services and the penal system are convinced that the transition between prison and follow-up care has to be improved. This is necessary because of significant deficits in this area.

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Fachverband für Soziale Arbeit, Strafrecht und Kriminalpolitik Transition Management in Germany best practice and problem areas

This presentation deals with the resettlement of released prisoners in the community and the release and transition management between prison and follow-up care. It will give an overview of the problem areas with regard to the cooperation between the institutions responsible in Germany (referring to the results of the **DBH** project "Transition and release management between prison and follow-up care")

Why Transition Management?

Issue of humanity

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- Significant recidivism numbers
 - Recidivism rate for young people is at 68.8% and 48.1% in adults (1)
- Integration into work
 - positive effects 5-13% (2)
- Integration into society / creation of housing / clarification of addiction issues, etc.
- (1) Bundesministerium der Justiz
- (2) Lösel 2010, Aos et al 2006

Transition Management in Germany

- Criminal justice system: state and independent institutions (mainly welfare organisations)
 - State: prison system, probation and supervision of conduct (except Baden-Württemberg)
 - Independent institutions: offender assistance, housing, debt settlement, health,
 - Governmental tasks of reintegration: youth services (juvenile court); social affairs, work, health, etc.

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Transition Management in Germany

• Legal basis: Criminal Code

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- Federal implementation in 16 states / federal reform (2006)
- Transition management is increasingly recognised as an important task and implemented in state laws (Länder). The difference between "can" or "should" regulations

Transition Management in Germany

- Increasingly transition managers are specified who are either part of the law enforcement, the following organisations (probation) or independent institutions
- Worth noting are the following:
 - B5 (North Rhine-Westphalia)
 - EMA / ÜMA (Hesse)
 - InStar (Mecklenburg-Western Pomerania)

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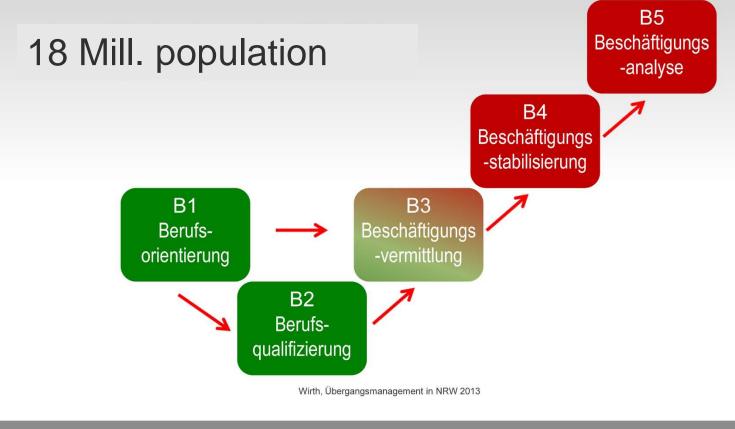
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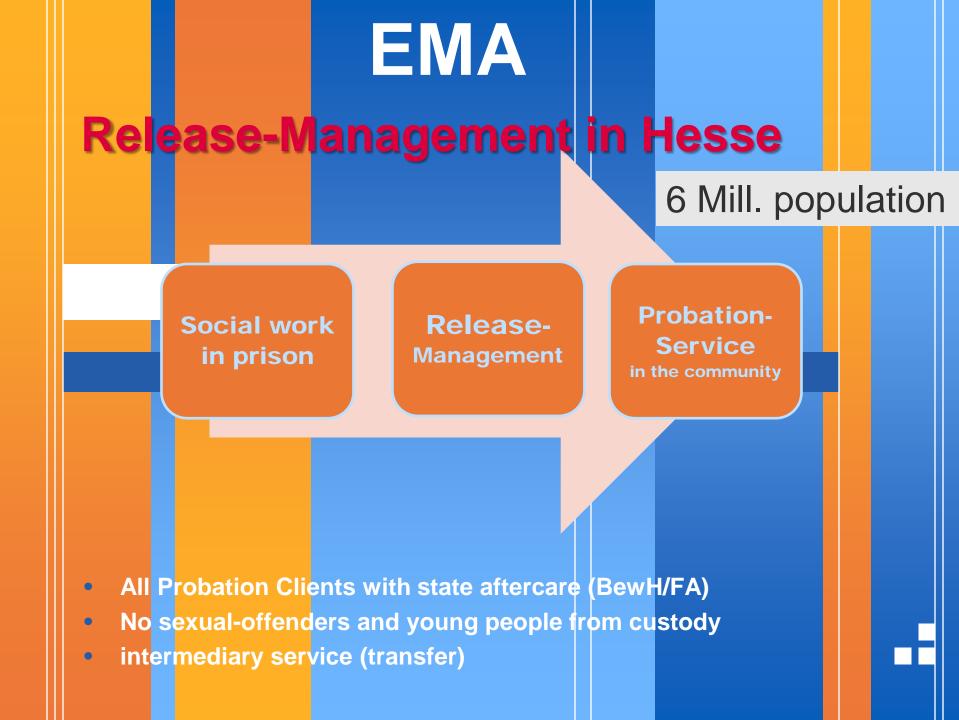
Ubergangsmanagement – für Soziale Arbeit. Strafrecht und best practice und Problemfelder Kriminalpolitik

B5 in North Rhine-Westphalia

- B1 = professional orientation; B2 = professional qualification;
- B3 = employment mediation; B4 = employment stabilization;
- B5 = employment analysis

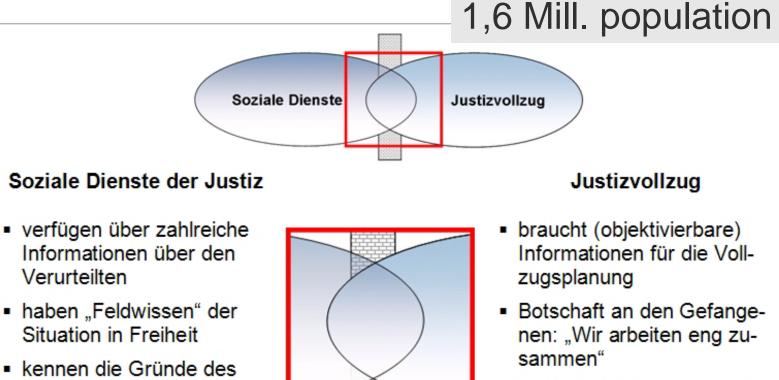
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Fachverband für Soziale Arbeit, Strafrecht und Kriminalpolitik Übergangsmanagement – best practice und Problemfelder

InStar in Mecklenburg-Western Pomerania



 kann die Vollzugsplanung auf Erfahrungen der Bewährungshilfe aufbauen

Scheiterns der Bewährung

die Vollzugsplanung geben

können Empfehlungen für

Transition Management in Germany

Best practice and problem areas

(referring to the results of the DBH project "Transition and release management between prison and follow-up care")

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- Project of the DBH trade association
- Strategies and methods of transition management for adolescents and young adults from prison in the labour market and an independent life - problem areas and know-how transfer of exemplary approaches
- in cooperation with

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MENSC



AK

Hessisches Ministerium der Justiz, für Integration und Europa

Period of Funding: 01.10.2009 bis 30.09.2012

10. Oktober 2013

Internet database of good practice examples:

Database SINTEGRA - transition management
 Online practice database with good-practice examples contains
 37 projects from all federal states in Germany

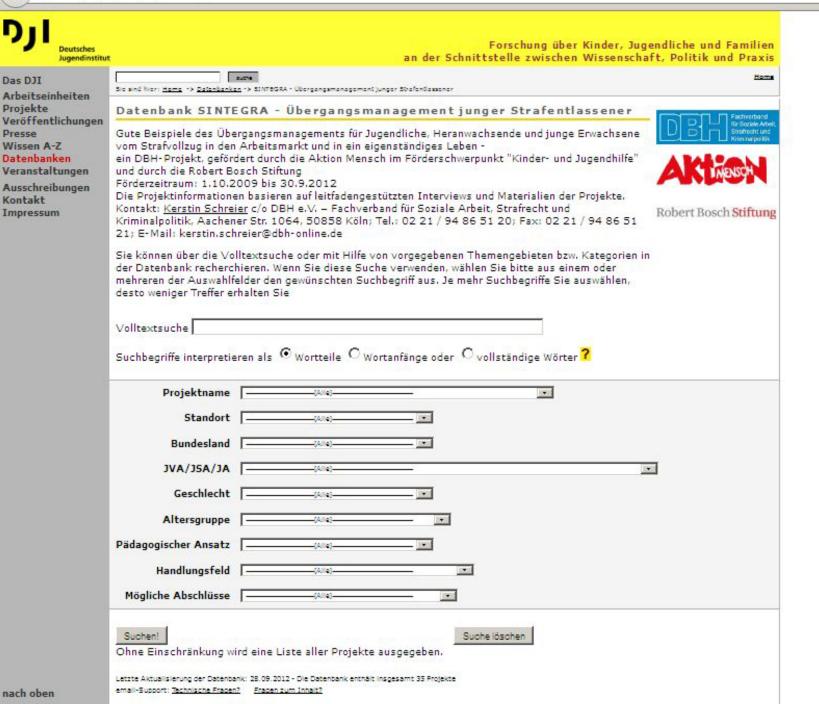
access:
1) <u>www.dbh-online.de</u> → Fachverband → Übergangsmanagement
2) <u>www.uebergm.de</u>

3) <u>www.dji.de</u> \rightarrow Datenbanken

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nach oben

Das DJI

Projekte

Presse

Kontakt

Fachverband	DII			
ür Soziale Arbeit,	Deutsches	Deutsches ut Jugendinstitut	Forschung über Kinder, Juge	
Strafrecht und	Das DJI	suche	an der Schnittstelle zwischen Wissensch	att, Politik und Praxi
			GRA - Übergangsmanagement junger Strafentlassener	- Tolk
Kriminalpolitik	Arbeitseinheiten		Übergangsmanagement junger	DBH-Fachverband
	Projekte	Strafentlassener	energangemanagement Janger	
	Veröffentlichungen			Aktion Mensch
			nagements für Jugendliche, Heranwachsende und ig in den Arbeitsmarkt und in ein eigenständiges Lebe	
	WISSEII A-2	-	• • •	
			lie Aktion Mensch im Förderschwerpunkt "Kinder- und	d
		Jugendhilfe" und durch die Robert		
		Förderzeitraum: 1.10.2009 bis 30. Die Proiektinformationen basieren	auf leitfadengestützten Interviews und Materialien de	er
	Kontakt	Projekte.		
	Impressum	[<<< Neue Suche] [<< Suche ändern]		
		Folgende 35 Projekte gefun	den:	
	nach oben	agentur jobtransfer		
	nach oben		ftung – Betreutes Wohnen für straffällige Jugendliche	und junge
		Heranwachsende	ining (AKT®) des Violence Prevention Network	
			ng und Integrations-Coaching) – Entlassungsvorbere	itung für Gefangene und
		Nachsorge für Haftentlassene in		
			ngsvorbereitung im offenen Jugendstrafvollzug der JV	/A Hövelhof in
		Kooperation mit MABiS.NeT	fin iurendliche Oinsfendennen	
		ArJuS – Arbeitsmarktintegration	-)Integration von Strafgefangenen und Strafentlassen	en der JVA Thüringen
		(Bildungsstätte Ichtershausen/W		ien der etvik manigen
		BASIC - Beruf / Arbeit / Soziales	/ Integration in Cooperation	
			Stationär – Integrativ – Subjektiv)	
		-	begleitende und soziale Integration von jungen Strafg	-
			tershausen – Gefangenenprojekt der Jugendstrafans für junge Straffällige mit Migrationshintergrund zwisc	
		Wohnort		
		die Fleckenbühler – Jugendhilfe	Haus Leimbach	
		Heim statt U-Haft		
		INA: Integrationsplanung – Netzy InStar – Integrale Straffälligenart	verkbildung – Arbeitsmarktintegration	
		KIM – Sozialtherapeutische Woh		
			ing und soziale Integration (RESI)	
ittung		-	nittlungsstelle für richterliche Auflagen und Weisunge	
iftung			usbildungs- und Beschäftigungsintegration für (ehema	alige) Strafgefangene
0		MABiS.NeT-Nachsorgestelle des MIGRAplus – Migranten den Ber	Chance e.V. in Munster ufs(wieder)einstieg ermöglichen – Zielgerichtetes Übe	ergangsmanagement
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		NEUANFANG: Koordinieren – Ko OUT: Rausgehen – Draußenbleil		
			ent im Berliner Frauen- und Jugendvollzug, Teilprojek	t _KompetenzCentrum
		Jugendstrafanstalt Berlin"		~ I
		Projekt Chance Creglingen		
		Qualifizierung von Jugendlichen		
		STARTKLAR – Obergangsmana Startpunkt	gement für junge straffällige Frauen	
		Übergangsmanagement in Rheir	land-Pfalz	
+• • +		WEGEBAU – Übergangsmanage	ement im Jugendstrafvollzug	
tut		Wichteldienst für ältere und/oder	behinderte Mitbürger/innen	
her 2013		Work and Box Company		



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Deutsches Jugendinstit

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- nationwide discussions with experts on specific topics within transition management:
 - Problems with the placement in vocational training / work in the transition from the (youth) prison to follow-up assistance
 - Rehabilitation of juvenile prisoners with complex needs, particularly young people with a migration background
 - Cooperation of juvenile court, probation and juvenile justice in the pending release of detained youths

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Contract The apple



Practical Guide

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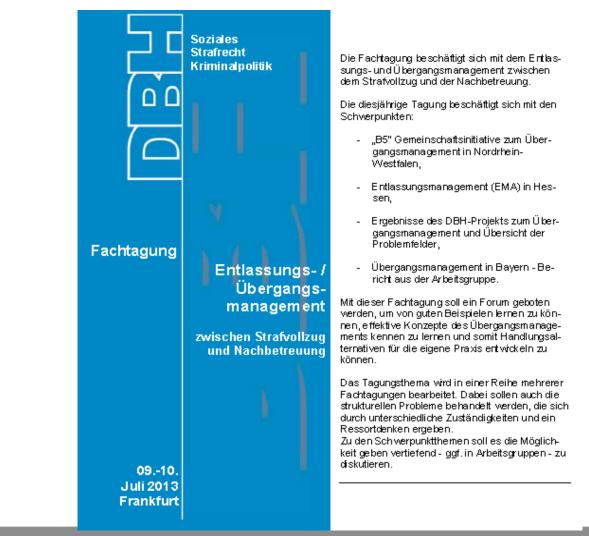
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		Übergan; Kriminalp Heinz Co
Übergangsmanagement		Überlegu Edu ard A
für junge Menschen zwischen Strafvollzug und Nachbetreuung		Straffälig neven He Sabrina H
Handbuch für die Praxis	ds	Übergan und in Er Bernd-Rü
		Übergan Hans Stro
Desses Projekt wurde gefordert von.	DBH-Projekt Übergangsmanagement	Übergan Jugendg Karin Wü
		Gestalter Heranwa Elke Brac
		Integrale

Nr.

Peter Recking
Übergangsman agement als Beitrag einer rationalen in novativen Kriminalpolitik Heinz Comel
Überlegungen zum Übergangsmanagement im Jugendbereich Eduard Matt
Straffälige Jugen dich e mit Nigrationshintergrund –Jugendhilfe vor neven Heraustorderungen Sabrina Hoops und Bernd Holthusen41
Übergangsman agement in den Jugendstrafiolizugsgesetzen der Länder und in Entwörfen zum Jugendarrest und allgemeinen Strafvolizug Bernd-Rüdeger Sonnen
Übergangsman agement ohne Gerichte? Hans Strohmann
Übergangsman agement als eine originäre Aufgabe der Jugendhilfe – Jugendgerichtshilfe in Leipzig Karin Würden
Gestalten von Übergängen in der Bewährungshilfe für Jugendliche und Heranwachsende Berlin – ein Praxisberich † Elke Brachaus
htegrale Straffölligenarbeit in Mecklenburg-Vorpommern – Übergänge gestaten Rudolf Grosser
htegrationsvereinbarung im hessischen Strafvollzug Helmut Roos
Übergangsman agement in Nordifiein-Westfalen Rudolf Baum

Übergangsman agement zur Arbeitsmarktintegrafion – Erfahrungen und Perspektiven im nordrhein-westfälischen Strafvolizug Wolfgang Wirth
Arbeitsmarktintegration junger Stratgefangener durch Übergangsman agement: Möglichkeiten und Herausforderungen heke Pruin
Men toring im zielgruppen spezifischen Übergangsmanagement Witz Klein
Startklar – <i>konkret</i> Volzugliches Übergangsmanagement für weibliche Jugendliche und Heranwachsende in Berlin Gabriele Grote-Kuxund Astrid Hannemann
Übergangsman agement durch die Freie Straffälligenhilfe – Das Nachsorgeprojekt Chance in Baden-Württemberg Wolfgang Stelly
Nachsorge im Jugendstrafvoltzug in freien Formen Andreas Strunk
Deradikalisierungstraining, Entlassungsvorbereitung und Stabilisierungscoaching für ideologisierte jugen diche Gewaltstraftäter – das Molence Prevention-Network-Programm Thom as Mücke
Arbeit mit jun gen Suchtgefährdeten im Übergan gizvischen Haft, Nachsorge, Kinik Martin Reker
htegrierte Resozialisierung – In Verbund zum Erfolg Bernd Maelicke
Problemfelder beim Entlassungs- und Übergangsman agement Kerstin Schreier
Anhang
Projekte der Datenbank SINTEGRA – Übergangsmanagement
Autominen und Autoren
Danksagung

Conferences of the DBH Association



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Results of the expert conferences

- Related to work / vocational training \rightarrow 20 (positive) factors for a successful academic and vocational integration
- Cooperation of the institutions / suggestions and expectations \rightarrow 8 categories for cooperation in the transition management (from the perspective of practitioners)

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20 factors for a successful academic and vocational integration of offenders and young people released from prison

- 1. Compliance with existing qualifications, level of education
- 2. Tailor made qualifications during detention (continuation, supplement, training)
- 3. Relevant (subject-related) offers involving the detainees in the decision making
- 4. Professional integration, taking into account the labour market realities, labour market oriented training

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20 factors for a successful academic and vocational integration of offenders and young people released from prison

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- Support in prison, taking date of release into account (in 5. the implementation plan)
- 6. Sufficiently early involvement of the institutions responsible after imprisonment (e.g. juvenile court / youth welfare, probation, independent institutions), they should also be involved from the outset in the detention plans
- Coordination between detention plan and execution of 7. the integration plan of the ÜM
- Clear cut responsibilities for the person responsible for 8. transition management, case manage 10. Oktober 2013 achverband für Soziale Arbeit. Strafrecht und Kriminalpoliti

20 factors for a successful academic and vocational integration of offenders and young people released from prison

- Early involvement of the employment agency/ job centre 9. in integration planning (already during custody)
- 10. Ensuring the communication of information between the persons responsible in the different services and the TM
- 11. Professional cooperation between those responsible (probation, youth (court) assistance, independent agencies, employment agency / job centres, educational institutions, etc.)
- 12. Ensuring continuity of training and assistance after discharge, even if changes take place within the employment agency / job centre

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20 factors for a successful academic and vocational integration of offenders and young people released from prison

- 13. Reducing drop-out rates in training, targeting of qualifications
- 14. Perception of opportunities in the first training market
- 15. Development of labour market niches, second labour market, acquiring tailor-made individual support measures
- 16. Legal anchoring of transition management the involvement of all partners and the following responsible authorities with the necessary assumption of responsibility from the first day of incarceration

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20 factors for a successful academic and vocational integration of offenders and young people released from prison

- 17. "Top-down" principle by guidelines from the ministries of justice / correctional authorities
- 18. Formation of standards of cooperation within the follow up assistance which regulate the fundamental cooperation between all responsible persons
- 19. Integration agreements at the administrative level as a basis for a network of persons responsible to support the rehabilitation of released prisoners
- 20. Comprehensive individual care and support of prisoners / exprisoners through individual contact persons

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Transition Management in Germany best practice and problem areas

Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance)

8 categories for cooperation in the transition management (from the perspective of practitioners)

- Network 1
- Process 2
- Structure 3
- Continuation 4
- Qualifying 5
- Follow-up Care 6
- Legal matters
- Perspectives
 8

7

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) Network 1

- Transition management still unknown,
- Understand and expand transition management as a link between "inside + outside"
- Improve the information flow from JSA to JGH, of BWH to JSA (and vice versa)
- Regular participation in case management, prison and release planning
- There are only individual contacts no networking
- Regular meetings of JSA, BWH and JGH are necessary

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) Process 2

- The disclosure of social history data should be possible between the different services, in compliance with data protection
- Binding clarification as to when the responsibility passes to whom
- Designation of responsibility for the coordination of the various services

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) **Structure 3**

- Structure of network structures / implementation of integration agreements
- Existing cooperation agreements should be regularly reviewed
- Existing implementing regulations and other requirements should be filled with "life"
- Concepts and standards must be designed so they can be applied in countries with large areas with less infrastructure

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) **Continuation 4**

- After expiry of the model projects the newly created structures should be preserved
- Projects not constructed as a "fig leaves" but to work out systematic, comprehensive resource solutions

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) Qualifying 5

- Comprehensive preparation of the detained youths for the time after the detention (the focus on school / work and housing is inadequate, because deficiencies are observed in "fundamental virtues" or social skills when problems arise),
- Develop positive outlook for release
- Make offers in JSA flexible to increase training opportunities
- Discharging into "empty space" (no housing, etc.) must be avoided
- Focus on vulnerable youth,

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) Follow-up Care 6

- Ensuring the implementation and financing of the measures that were started in confinement
- Define specific problem areas of individuals in the discharge report, so that the follow-up institutions do not have to start from scratch
- Short-notice changes (such as dismissal address) must be kept up to date
- Youth offices should assume the costs for follow-up action more frequently
- Ensuring assisted living possibilities after imprisonment
- Funding of apprenticeship places to continue training that has begun

Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) Legal matters 7

- The self image of the JGH regarding the care of detained adolescents should be clearly positioned (legal task in JGG versus practice)
- Development of specialized services (JGH)
- The elimination of conflicting rules and regulations so that necessary measures can be made

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Problem factors in the institutional cooperation (juvenile court, prison, probation, offender assistance) Perspectives 8

- Collaborations require additional work that should be reflected in the supply of human resources
- Development of a single procedure (Case Management)
- The weaknesses of the decentralized (local) jurisdiction and financing should be overcome by centralized control

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Transition Management in Germany best practice and problem areas

More information (German)

www.dbh-online.de

> www.uebergm.de

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Thank you for your attention **Contact:** Peter Reckling **DBH-Association for Social Work, Criminal Justice** and Criminal Policy Aachener Str. 1064, D 50858 Köln E-Mail: peter.reckling@dbh-online.de